

BELUGA WHALE (*Delphinapterus leucas*): Cook Inlet Stock

STOCK DEFINITION AND GEOGRAPHIC RANGE

Beluga whales are distributed throughout seasonally ice-covered arctic and subarctic waters of the Northern Hemisphere (Gurevich 1980), and are closely associated with open leads and polynyas in ice-covered regions (Hazard 1988). Depending on season and region, beluga whales may occur in both offshore and coastal waters, with concentrations in Cook Inlet, Bristol Bay, Norton Sound, Kasegaluk Lagoon, and the Mackenzie Delta (Hazard 1988). During spring and summer months, beluga whales in Cook Inlet are typically concentrated near river mouths in northern Cook Inlet (Rugh et al. 2000). Although the exact winter distribution of this stock is unknown, there is evidence that some—if not all—of this population may inhabit Cook Inlet year-round (Fig. 19; Hansen and Hubbard 1999, Rugh et al. 2000). Satellite tags have been attached to 17 belugas in late summer in order to determine their distribution through the fall and winter. Ten tags have lasted through the fall and of those, three have lasted through the winter. The three tags that transmitted through the winter stopped working in April and late May (Hobbs et al. in review). No tagged beluga moved south of Chinitna Bay (Hobbs et al. in review). A review of all cetacean surveys conducted in the Gulf of Alaska from 1936 to 2000 discovered only 31 sightings of belugas among 23,000 sightings of other cetaceans, indicating that very few belugas occur in the Gulf of Alaska outside of Cook Inlet (Laidre et al. 2000). A small number of beluga whales (under 20 animals) also occur in Yakutat Bay; these are considered part of the Cook Inlet stock (65 FR 34590; 31 May 2000).

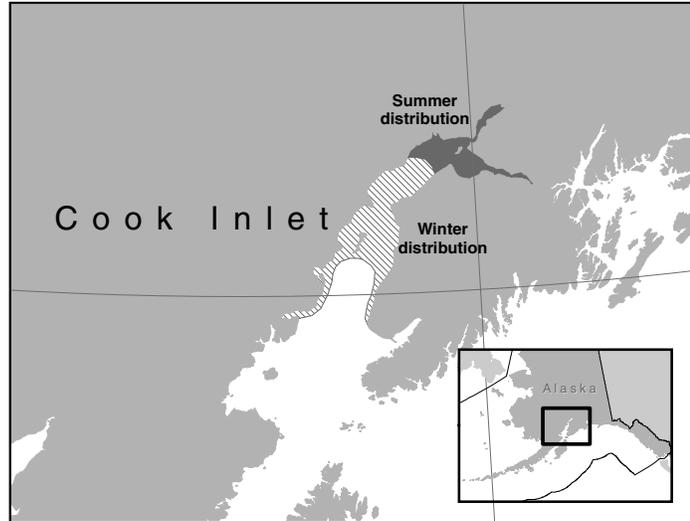


Figure 19. Approximate distribution of beluga whales in Cook Inlet. The dark shading displays the summer distribution. Winter distribution is depicted with dashed shading.

The following information was considered in classifying beluga whale stock structure based on the Dizon et al. (1992) phylogeographic approach: 1) Distributional data: geographic distribution discontinuous in summer (Frost and Lowry 1990); distribution unknown outside of summer; 2) Population response data: possible extirpation of local populations; distinct population trends between regions occupied in summer; 3) Phenotypic data: unknown; and 4) Genotypic data: mitochondrial DNA analyses indicate distinct differences among summering areas (O’Corry-Crowe et al. 2002). Based on this information, 5 stocks of beluga whales are recognized within U. S. waters: 1) Cook Inlet, 2) Bristol Bay, 3) eastern Bering Sea, 4) eastern Chukchi Sea, and 5) Beaufort Sea.

Aerial surveys for beluga whales in Cook Inlet have been conducted by the National Marine Fisheries Service each year since 1993. Starting in 1994, the survey protocol included paired, independent observers so that the number of whale groups missed can be estimated. When groups were seen, a series of aerial passes were made to allow each observer to make independent counts at the same time that a video camera was photographing the whale group (Rugh et al. 2000).

The annual abundances of beluga whales in Cook Inlet are estimated from counts by aerial observers and aerial video group counts. Each group size estimate is corrected for subsurface animals (availability correction) and animals at the surface that were missed (sightability correction) based on an analysis of the video tapes (Hobbs et al. 2000b). When video counts are not available, observer’s counts are corrected for availability and sightability using a regression of counts and an interaction term of counts with encounter rate against the video group size estimates (Hobbs et al. 2000b). The most recent abundance estimate of beluga whales in Cook Inlet, resulting from the June

2003 aerial survey is 357 (CV = 0.107) animals (NMFS unpubl. data). The 2003 estimate of abundance is similar to the estimates for 1999 and 2000; the difference from estimates in 2001 and 2002 is not significant.

Minimum Population Estimate

The minimum population size (N_{MIN}) for this stock is calculated according to Equation 1 from the PBR Guidelines (Wade and Angliss 1997): $N_{MIN} = N/\exp(0.842 \times [\ln(1 + [CV(N)]^2)]^{1/2})$. Using the population estimate (N) of 357 and its associated CV(N) of 0.107, N_{MIN} for the Cook Inlet stock of beluga whales is 326.

Current Population Trend

The corrected abundance estimates for the period 1994-03 are shown in Figure 20. A statistically significant trend in abundance was detected between 1994 and 1998 (Hobbs et al. 2000a), although the power was low due to the short time series. However, the 1998 abundance estimate (349) was approximately 50% lower than the 1994 abundance estimate (653). The Cook Inlet beluga population has shown no significant trend since 1998 (NMFS unpublished data).

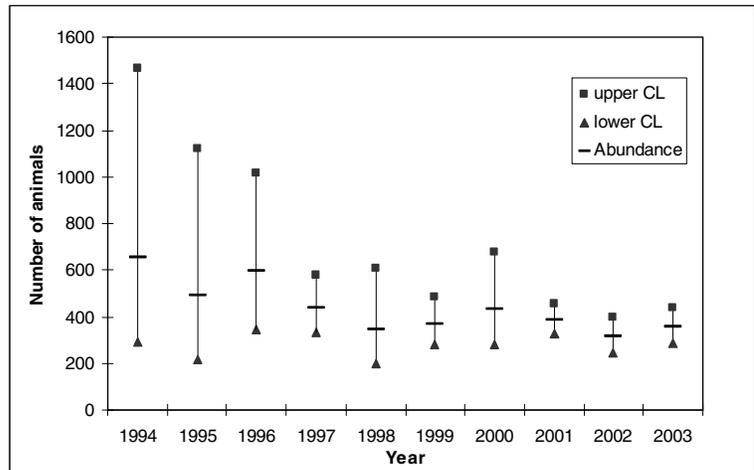


Figure 20. Abundance of beluga whales in Cook Inlet, Alaska 1994-2003. Error bars depict 95% confidence intervals.

CURRENT AND MAXIMUM NET PRODUCTIVITY RATES

A reliable estimate of the maximum net productivity rate is currently not available for the Cook Inlet stock of beluga whales. Hence, until additional data become available, it is recommended that the cetacean maximum theoretical net productivity rate (R_{MAX}) of 4% be employed for this stock (Wade and Angliss 1997).

POTENTIAL BIOLOGICAL REMOVAL

Under the 1994 reauthorized Marine Mammal Protection Act (MMPA), the potential biological removal (PBR) is defined as the product of the minimum population estimate, one-half the maximum theoretical net productivity rate, and a recovery factor: $PBR = N_{MIN} \times 0.5R_{MAX} \times F_R$. The F_R and PBR for the Cook Inlet stock of beluga whale were both undetermined in Small and DeMaster (1995), 1.0 and 15 in Hill et al. (1997), and 1.0 and 14 in Hill and DeMaster (1998). However, based on the recent information on stock size, trends in abundance, and level of the subsistence harvest, the Alaska Scientific Review Group (SRG) recommended that NMFS reduce the F_R to the lowest value possible (0.1; Ferrero 1999). Further, the Alaska SRG noted the resulting PBR would be 0.61 (assuming an N_{MIN} of 303 as the 1999 population size and an R_{MAX} of 0.04) and recommended that the agency use this value in managing interactions between Cook Inlet belugas and commercial fisheries in Cook Inlet.

NMFS has chosen not to accept the recommendation of the Alaska SRG at this time. Rather, NMFS has selected an F_R of 0.3 based on the following: this stock has been listed as “depleted” under the MMPA (65 Federal Register 34590, 31 May 2000); and NMFS has not listed this stock as endangered under the Endangered Species Act (65 Federal Register 38778, 22 June 2000); a listing of endangered is typically associated with a F_R of 0.1, while a listing of depleted or threatened is associated with a F_R of 0.5. Furthermore, the major mortality factor for this stock, subsistence harvest, has been reduced through legislation and cooperative efforts by Alaskan Natives. Thus, the $PBR = 2.0$ animals ($326 \times 0.02 \times 0.3$) for the Cook Inlet stock of beluga whale.

ANNUAL HUMAN-CAUSED MORTALITY AND SERIOUS INJURY

Fisheries Information

In 1999 and 2000, observers were placed on Cook Inlet salmon set and drift gillnet vessels because of the potential for these fisheries to incur incidental mortalities of beluga whales. No mortalities were observed in either year (Manly in review). An additional source of information on the number of beluga whales killed or injured

incidental to commercial fishery operations is the self-reported fisheries information required of vessel operators by the MMPA. During the period between 1990-2000, fisher self-reports indicated no mortalities of beluga whales from interactions with commercial fishing operations (Table 26). Logbook data are available for part of 1989-94, after which incidental mortality reporting requirements were modified. Under the new system, logbooks are no longer required; instead, fishers provide self-reports. Data for the 1994-95 phase-in period are fragmentary. After 1995, the level of reporting dropped dramatically, such that the records are considered incomplete and estimates of mortality based on them represent minimums (see Appendix 7 for details).

Table 26. Summary of incidental mortality of beluga whales (Cook Inlet stock) due to commercial fisheries for 1999-2003.

Fishery name	Years	Data type	Range of observer coverage	Reported mortality (in given yrs.)	Estimated mortality (in given yrs.)	Mean annual mortality
Cook Inlet salmon drift gillnet	1999	obs	1.8%	0	0	0
	2000	data	3.7%	0	0	
Cook Inlet salmon set gillnet	1999	obs	7.3%	0	0	0
	2000	data	8.3%	0	0	
Observer program total	93-03					0
Minimum total annual mortality						0

Based on a lack of reported mortalities, the estimated minimum mortality rate incidental to commercial fisheries is zero belugas per year from this stock.

Subsistence/Native Harvest Information

Subsistence harvest of beluga whales in Cook Inlet has been important to local villages. Between 1993 and 1999, the annual subsistence take ranged from 30 animals to over 100 (Mahoney and Sheldon 2000). The most thorough subsistence harvest surveys were completed by the Cook Inlet Marine Mammal Council during 1995-97; while some of the hunters believe the 1996 estimate was positively biased, the 1995-97 CIMMC take estimates are considered reliable. The average annual subsistence harvest between 1995 and 1997 was 87 whales.

Because of the decline in the Cook Inlet beluga whale stock in 1999 Congress imposed a moratorium on beluga harvest in Cook Inlet until NMFS developed a cooperative plan for harvest management with the local Alaska Native organizations. Thus, the best estimate of subsistence take in 1999 and 2000 is zero. Harvest through 2004 was conducted under an interim harvest management plan developed by the Alaska Native organizations and NMFS (69 FR 17973, 6 April 2004); under that agreement, one whale was taken in 2001, 2002, and 2003. A long term harvest management plan is under development (NMFS 2004). A summary of Cook Inlet beluga whale subsistence harvest data for 1999-2003 is provided in Table 27.

Table 27. Summary of the Alaska Native subsistence harvest from the Cook Inlet stock of beluga whales, 1999-2003. Harvest estimates prior to 1999 are not included here because subsistence harvest was drastically limited as of 1999.

Year	Reported total number taken	Estimated range of total take	Reported number harvested	Estimated number struck and lost
1999	0	0	0	0
2000	0	0	0	0
2001	1	-	1	0
2002	1	-	1	0
2003	1	-	1	0
Mean annual take, 2001-03	1			

OTHER MORTALITY

Mortalities related to stranding events have been reported in Cook Inlet (Table 28). Since detailed recordkeeping was initiated in 1994, there have been mass strandings of beluga almost every year. These mass strandings resulted in mortalities of 4 animals in 1996, 5 animals in 1999, and 6 animals in 2003 (NMFS unpublished data). Many of the strandings occurred in Turnagin Arm. Because Turnagin Arm is a shallow, dangerous waterway, it is not

frequented by motorized vessels, and thus, it is highly unlikely that the strandings resulted from human interactions. Another source of mortality in Cook Inlet is killer whale predation. Killer whale sightings were rare in the upper Inlet prior to the 1990s, but have increased to include 18 confirmed sightings from 1985 to 2002 (Shelden et al. 2003). Recently, three predation events occurred in the upper Inlet; one in September 1999 in which the outcome was unknown and one in September 2000 that involved two lactating females which subsequently died (Shelden et al. 2003), and one in 2003 (NMFS unpublished data).

STATUS OF STOCK

An analysis of available data on the population size and dynamics of the Cook Inlet beluga whale stock led NMFS to conclude that this stock is currently below its Optimum Sustainable Population level. Thus, this stock was designated as “depleted” under the MMPA (65 FR 34590; 31 May 2000). NMFS also made a determination that this stock should not be listed under the ESA at the time (65 FR 38778; 22 June 2000) primarily because the subsistence harvest, which appears to have been responsible for the majority of the decline in this stock, was prohibited in 1999 through an act of Congress. Once the subsistence harvest ceased, the decline in the stock

Table 28. Cook Inlet beluga strandings investigated by NOAA Fisheries.

Year	Total Dead (includes subsistence)	Natural or Unknown Cause	Number of Belugas Stranded (mortality known)
1994	10	7	186 (0)
1995	12	1	
1996	19	11	63(0), 60(4), 25(0), 10 (0)
1997	6	3	
1998	21	7	30(0), 5(0)
1999	13	13	60(5), 13(0)
2000	13	13 (2 killer whale)	8(0), 15-20(0), 1-2(0)
2001	11	10	
2002	14	13	
2003	21	20 (1 killer whale)	46 (6), 26 (0), 32 (0)
Total	140	98	580-586 (15)

ceased (65 FR 38778; 22 June 2000, Hobbs et al. 2000a). However, the lack of a significant trend since 1998 indicates that recovery has not yet begun. Two fisheries suspected of possibly incurring incidental serious injuries or mortalities of beluga whales were observed in 1999 and 2000, and no takes of beluga whales were observed. At present, annual commercial fishery-related mortality levels can be considered insignificant and approaching zero mortality and serious injury rate. In addition, based on the level of subsistence harvest in 1999 and the fact that there is currently a moratorium on the harvest, the annual level of human-caused mortality (1.0) does not exceed the PBR (2.0) level for this stock. However, because the Cook Inlet beluga whale stock has been designated as “depleted” under the MMPA, the Cook Inlet beluga whale stock is classified as strategic.

Efforts to develop co-management agreements with Native organizations for several marine mammal stocks harvested by Native subsistence hunters across Alaska, including belugas in Cook Inlet, have been underway for several years. In 1995, development of an umbrella agreement among the Indigenous People’s Council for Marine Mammals, U.S. Fish and Wildlife Service, and NMFS was initiated. The agreement was ultimately signed in August 1997. During 1998, efforts were initiated to formalize a specific agreement with local Alaska Native organizations and NMFS regarding the management of Cook Inlet belugas, but without success. In the absence of a co-management agreement, Federal legislation was implemented in May 1999, placing a moratorium on beluga hunting in Cook Inlet until a co-management agreement is completed. Co-management agreements between NMFS and the Cook Inlet Marine Mammal Council have since been signed in 2000, 2001, and 2002.

Habitat Concerns

Observation and tagging data both indicate that the northernmost parts of upper Cook Inlet, including the Susitna Delta, Knik Arm, and Chickaloon Bay, are the focus of the stock’s distribution in both summer (Rugh et al. 2000) and winter (Hobbs et al. in review). Because of the very restricted range of this stock, Cook Inlet beluga can be assumed to be sensitive to human-induced or natural perturbations in this area of Cook Inlet. Although the best available information indicated that human activities, including oil and gas development, had not caused the stock to be in danger of extinction as of 2000 (65 FR 38778; 22 June 2000), habitat concerns remain. Contaminants from a variety of sources, sound, onshore or offshore development, and construction have the potential to impact this stock or its habitat.

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