

Guidelines for Electrofishing Waters Containing Salmonids Listed Under the Endangered Species Act

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Purpose and Scope

The purpose of this document is to provide guidelines for the safe use of backpack electrofishing in waters containing salmonids listed by the National Marine Fisheries Service (NMFS) under the Endangered Species Act (ESA). It is expected that these guidelines will help improve electrofishing technique in ways which will reduce fish injury and increase electrofishing efficiency. These guidelines and sampling protocol were developed from NMFS research experience and input from specialists in the electrofishing industry and fishery researchers. This document outlines electrofishing procedures and guidelines that NMFS has determined to be necessary and advisable when working in freshwater systems where threatened or endangered salmon and steelhead may be found. As such, the guidelines provide a basis for reviewing proposed electrofishing activities submitted to NMFS in the context of ESA Section 10 permit applications as well as scientific research activities proposed for coverage under an ESA Section 4(d) rule.

These guidelines specifically address the use of backpack electrofishers for sampling juvenile or adult salmon and steelhead that are *not* in spawning condition. Electrofishing in the vicinity of adult salmonids in spawning condition and electrofishing near redds are not discussed as there is no justifiable basis for permitting these activities except in very limited situations (e.g., collecting brood stock, fish rescue, etc.). The guidelines also address sampling and fish handling protocols typically employed in electrofishing studies. While the guidelines contain many specifics, they are not intended to serve as an electrofishing manual and do not eliminate the need for good judgement in the field.

Finally, it is important to note that researchers wishing to use electrofishing in waters containing listed salmon and steelhead are not necessarily precluded from using techniques or equipment not addressed in these guidelines (e.g., boat electrofishers). However, prior to authorizing the take of listed salmonids under the ESA, NMFS will require substantial proof that such techniques/equipment are clearly necessary for a particular study and that adequate safeguards will be in place to protect threatened or endangered salmonids. Additional information regarding these guidelines or other research issues dealing with salmon and steelhead listed under the ESA can be obtained from NMFS' Protected Resources Divisions in:

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Appropriateness of Electrofishing

Backpack electrofishing for salmonids has been a principal sampling technique for decades, however, recent ESA listings underscore the need to regulate the technique and assess its risks and benefits to listed species (Nielsen 1998). With over 25 Evolutionarily Significant Units (ESUs) of threatened or endangered salmonids now identified along the U.S. West Coast, researchers can expect to encounter one or more listed species in nearly every river basin in California, Oregon, Washington, and Idaho. There are few if any non-invasive ways to collect distribution, abundance, or morphophysiological data on salmonids in freshwater. This is reflected in the requirement that all activities that involve intentional take of juvenile salmonids for research or enhancement of an ESA listed species require an ESA Section 10 permit from NMFS. While NMFS has not precluded the use of electrofishing in all cases, researchers must present rigorous study designs and methods for handling fish prior to NMFS authorizing electrofishing to take listed salmonids under the ESA.

NMFS believes there is ample evidence that electrofishing can cause serious harm to fish and the general agency position is to encourage researchers to seek out other less invasive ways to sample listed species. Direct observation by snorkeling is one of the least invasive ways to collect information concerning abundance and distribution, although there can be both practical (e.g., poor viability) and statistical (e.g., large numbers of fish, low observation probability) constraints to direct observation. Preliminary efforts should be directed at study designs that use less invasive methods. If such methods cannot provide the quality of data required or when the benefit exceeds potential mortality risk, then electrofishing can be considered. Electrofishing used on a limited basis to calibrate direct observations (e.g., Hankin and Reeves 1988) is commonly used and methods are currently under development that increase the use of direct observation counts (e.g., bounded counts, "multiple snorkel passes") which, in many cases, will further reduce the need for electrofishing.

Electrofishing Guidelines

Training

Field supervisors and crew members must have appropriate training and experience with electrofishing techniques. Training for field supervisors can be acquired from programs such as those offered from the U. S. Fish and Wildlife Service - National Conservation Training Center (*Principles and Techniques of Electrofishing* course) where participants are presented information concerning such topics as electric circuit and field theory, safety training, and fish injury awareness and minimization. A crew leader having at least 100 hours of electrofishing experience in the field using similar equipment must train the crew. The crew leader's experience must be documented and available for confirmation; such documentation may be in the form of a logbook. The training must occur before an inexperienced crew begins any electrofishing and should be conducted in waters that do not contain ESA-listed fish. Field crew training must include the following elements:

- 1. A review of these guidelines and the equipment manufacturer's recommendations, including basic gear maintenance.
- 2. Definitions of basic terminology (e.g. galvanotaxis, narcosis, and tetany) and an explanation of how electrofishing attracts fish.
- 3. A demonstration of the proper use of electrofishing equipment (including an explanation of how gear can injure fish and how to recognize signs of injury) and of the role each crew member

performs.

- 4. A demonstration of proper fish handling, anesthetization, and resuscitation techniques.
- 5. A field session where new individuals actually perform each role on the electrofishing crew.

Research Coordination

Research activities should be coordinated with fishery personnel from other agencies/parties to avoid duplication of effort, oversampling small populations, and unnecessary stress on fish. Researchers should actively seek out ways to share data on threatened and endangered species so that fish samples yield as much information as possible to the research community. NMFS believes that the state fishery agencies should play a major role in coordinating salmonid research and encourages researchers to discuss their study plans with these agencies prior to approaching NMFS for an ESA permit.

<u>Initial Site Surveys and Equipment Settings</u>

- 1. In order to avoid contact with spawning adults or active redds, researchers must conduct a careful visual survey of the area to be sampled before beginning electrofishing.
- 2. Prior to the start of sampling at a new location, water temperature and conductivity measurements should be taken to evaluate electroshocker settings and adjustments. No electrofishing should occur when water temperatures are above 18°C or are expected to rise above this temperature prior to concluding the electrofishing survey. In addition, studies by NMFS scientists indicate that no electrofishing should occur in California coastal basins when conductivity is above 350 μS/cm.
- 3. Whenever possible, a block net should be placed below the area being sampled to capture stunned fish that may drift downstream.
- 4. Equipment must be in good working condition and operators should go through the manufacturer's preseason checks, adhere to all provisions, and record major maintenance work in a logbook.
- 5. Each electrofishing session must start with all settings (voltage, pulse width, and pulse rate) set to the **minimums** needed to capture fish. These settings should be gradually increased only to the point where fish are immobilized and captured, and generally not allowed to exceed conductivity-based maxima (Table 1). Only direct current (DC) or pulsed direct current (PDC) should be used.

Table 1. Guidelines for initial and maximum settings for backpack electrofishing.

	Initial settings	Maximum settings		Notes
Voltage	100 V	Conductivity (μS/cm) < 100 100 - 300 > 300	Max. Voltage 1100 V 800 V 400 V	In California coastal basins, settings should never exceed 400 volts. Also, no electrofishing should occur in these basins if conductivity is greater than 350 µS/cm.
Pulse width	500 μs	5 ms		
Pulse rate	30 Hz	70 Hz		In general, exceeding 40 Hz will injure more fish

Electrofishing Technique

- 1. Sampling should begin using straight DC. Remember that the power needs to remain on until the fish is netted when using straight DC. If fish capture is unsuccessful with initial low voltage, gradually increase voltage settings with straight DC.
- 2. If fish capture is not successful with the use of straight DC, then set the electrofisher to lower voltages with PDC. If fish capture is unsuccessful with low voltages, increase pulse width, voltage, and pulse frequency (duration, amplitude, and frequency).
- 4. Electrofishing should be performed in a manner that minimizes harm to the fish. Stream segments should be sampled systematically, moving the anode continuously in a herringbone pattern (where feasible) through the water. Care should be taken when fishing in areas with high fish concentrations, structure (e.g., wood, undercut banks) and in shallow waters where most backpack electrofishing for juvenile salmonids occurs. Voltage gradients may be high when electrodes are in shallow water where boundary layers (water surface and substrate) tend to intensify the electrical field.
- 5. Do not electrofish in one location for an extended period (e.g., undercut banks) and regularly check block nets for immobilized fish.
- 6. Fish should not make contact with the anode. Remember that the zone of potential injury for fish is 0.5 m from the anode.
- 7. Electrofishing crews should be generally observant of the condition of the fish and change or terminate sampling when experiencing problems with fish recovery time, banding, injury, mortality, or other indications of fish stress.
- 8. Netters should not allow the fish to remain in the electrical field any longer than necessary by removing stunned fish from the water immediately after netting.

Sample Processing and Recordkeeping

- 1. Fish should be processed as soon as possible after capture to minimize stress. This may require a larger crew size.
- 2. All sampling procedures must have a protocol for protecting held fish. Samplers must be aware of the conditions in the containers holding fish; air pumps, water transfers, etc., should be used as necessary to maintain safe conditions. Also, large fish should be kept separate from smaller prey-sized fish to avoid predation during containment.
- 3. Use of an approved anesthetic can reduce fish stress and is recommended, particularly if additional handling of fish is required (e.g., length and weight measurements, scale samples, fin clips, tagging).
- 4. Fish should be handled properly (e.g., wetting measuring boards, not overcrowding fish in buckets, etc.).
- 5. Fish should be observed for general condition and injuries (e.g., increased recovery time, dark bands, apparent spinal injuries). Each fish should be completely revived before releasing at the location of capture. A plan for achieving efficient return to appropriate habitat should be developed before each sampling session. Also, every attempt should be made to process and release ESA-listed specimens first.
- 8. Pertinent water quality (e.g., conductivity and temperature) and sampling notes (e.g., shocker settings, fish condition/injuries/mortalities) should be recorded in a logbook to improve technique and help train new operators. *It is important to note that records of injuries or mortalities pertain to the entire electrofishing survey, including the fish sample work-up*.

Citations and Other References

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